

Lessons from NSF

Insights from serving as a rotational **Program Officer**

Stuart Borrett

Associate Provost for Research and Innovation
University of North Carolina Wilmington



Center for Marine Science, Lunch & Learn
October 28, 2025



Who am I?



Stuart Borrett

Associate Provost for Research
and Innovation

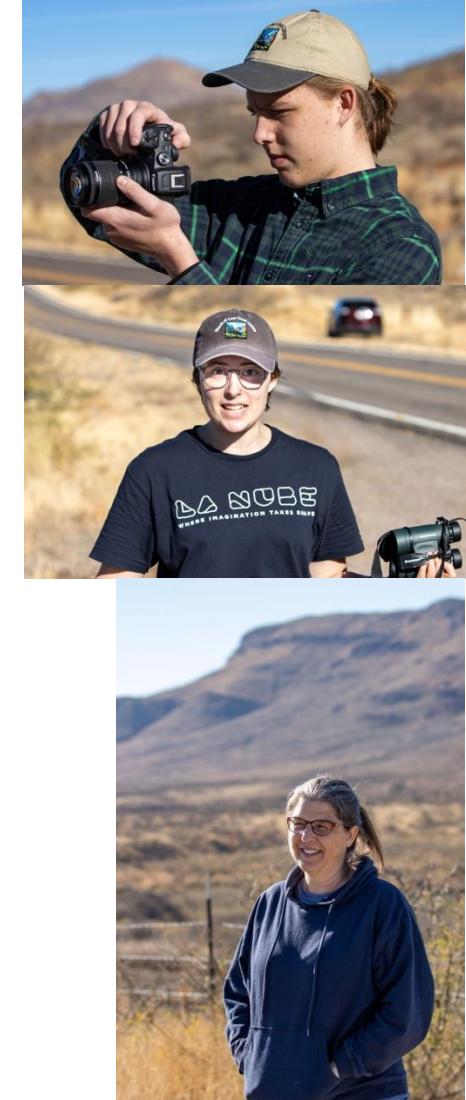
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Connect on LinkedIn



A few facts ...

- **Systems Ecologist**
- **Professor @  since 2007**
- **Taught ecology** at BS, MS, and PhD levels
- Editorial Board of **International Journal of Ecological Modelling**
- **Parent of 2 awesome kids, married for 27 yrs**
- Began serving as **Senior Research Officer** in 2018
-  **Program Officer 8/2024-8/2025**
- Worked in **research leadership & administration** for longer than I was in graduate school





Growing Research Access for Nationally Transformative Economic Development

Transforming the national research enterprise by testing novel models to improve research support and service infrastructure



Trail Map

1

**National Science
Foundation**

2

**Competitive
Proposals**

3

**National Research
Enterprise**



1

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Mission



U.S. National
Science Foundation

Independent federal agency that supports science and engineering

NSF was established in 1950 by Congress to:

- **Promote** the progress of science
- **Advance** the national health, prosperity, and welfare
- **Secure** the national defense

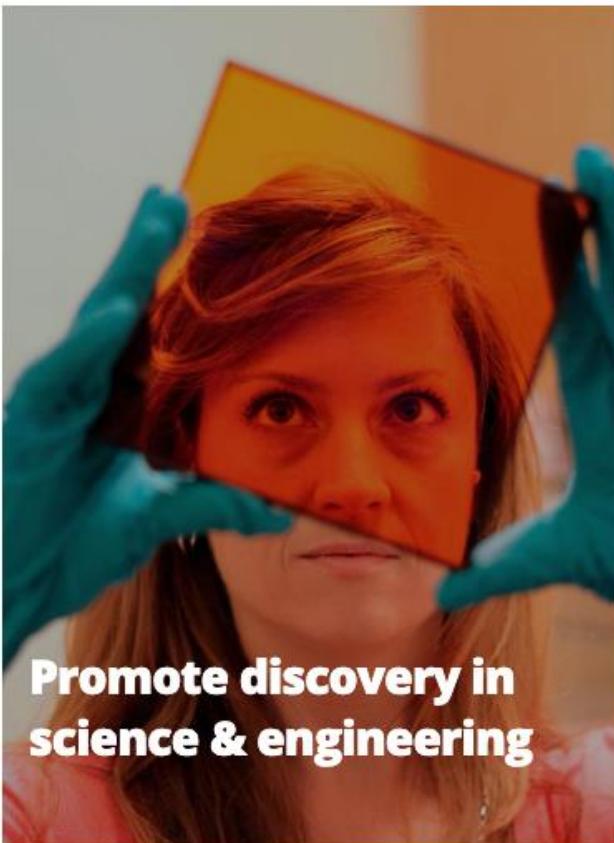
Fulfill mission primarily by **making grants**, guided by merit review

Priorities



U.S. National
Science Foundation

Our priorities



**Promote discovery in
science & engineering**



**Accelerate technology &
innovation**



**Create a STEM
workforce**



RESEARCH AND INNOVATION

By the Numbers



U.S. National
Science Foundation

\$9.06B

NSF's Fiscal Year 2024 enacted budget

93%

Percent of budget supporting research,
education and related activities

1,900+

Organizations supported by NSF across every
state and U.S. territory

350,000+

Researchers, entrepreneurs, students and
teachers supported by NSF



RESEARCH AND INNOVATION

Organization



U.S. National
Science Foundation

- **Organized like a University**
- Multiple **Divisions** (e.g., Biology, Computer Science, Geosciences, Mathematical and Physical Sciences, Education)
- Each Division has a portfolio of **programs, solicitations**, and support. There are also cross-cutting programs.
- **National Science Board** establishes the policies of NSF and serves as advisor to Congress and the president.

Note that the Trump Administration has asked for a reorganization; plan is not yet public.

NSF Proposal & Award Policies & Procedures Guide (PAPPG)

CURRENT VERSION: NSF 24-1



U.S. National
Science Foundation

This is a key reference!

Standard Proposals & Awards for Research

- In response to **PAPPG**, **Program Description**, or specific **Solicitation**
 - Read carefully!
- **Dear Colleague Letters** provide additional guidance
- Standard awards obligate funds for a scope of work and budget (project)
 - University spends on the project and **submits for reimbursement**
 - Award structure (timing, obligation of funds, etc.) can vary
 - Generally, awards cannot exceed **5 years** because the funds appropriated to NSF are typically cancelled after 7 years if not expended.

NSF Proposal & Award Policies & Procedures Guide (PAPPG)

CURRENT VERSION: NSF 24-1



U.S. National
Science Foundation

F. Other Types of Proposals

1. [Planning](#)
2. [Rapid Response Research \(RAPID\)](#)
3. [EARly-concept Grants for Exploratory Research \(EAGER\)](#)
4. [Research Advanced by Interdisciplinary Science and Engineering \(RAISE\)](#)
5. [Grant Opportunities for Academic Liaison with Industry \(GOALI\)](#)
6. [Ideas Lab](#)
7. [Facilitation Awards for Scientists and Engineers with Disabilities \(FASED\)](#)
8. [Conference](#)
9. [Equipment](#)
10. [Travel](#)
11. [Center](#)
12. [Research Infrastructure](#)
13. [Career Life Balance \(CLB\) Supplemental Funding Requests](#)
14. [Research Opportunity Supplemental Funding Requests for Predominantly Undergraduate Institutions \(ROA-PUI\)](#)

Ask program officers if the program will accept proposals for these types of projects.

Proposal Submission & Initial Screening

After the PI submits a proposal, it is checked for *program alignment* and *compliance* with NSF requirements.

If needed, may ask PI for proposal renovation or Return Without Review (RWR).

Merit Review Process

Program Officers (PO) identify domain experts to conduct the NSF merit review process.

Review focuses on two key criteria: **Intellectual Merit** and **Broader Impacts**.

Minimum of two merit reviews are required for each proposal; many receive more. Reviews are advisory to NSF.

Funding Recommendation & Award

The PO makes a funding recommendation, considering **merit reviews**, **available funding**, and **portfolio balance**.

Before making a recommendation, a PO may ask PIs for additional information. In some cases, a PO may request a change in project scope or budget.

NSF leadership reviews recommendations, and if concurred it moves towards an Award.

Intellectual Merit



Importance of proposed activity:

Should this be done?

- to advance knowledge and understanding
- within the field and across fields
- creative, original, or potentially transformative research
- significance of expected contributions

How well conceived and organized is the proposed activity?

Can this be done?

- Soundness and feasibility of approach, evaluation, research plan
- How qualified is the team to conduct the proposed research
- Data Management Plan
- Mentoring Plan
- Access to necessary resources, equipment, facilities, etc.
- Requested support (budget)

Intellectual Merit

Encompasses the potential to advance knowledge

Considerations



1. What is the potential for the proposed activity to advance knowledge and understanding within its own field or across different fields
2. To what extent do the proposed activities suggest and explore creative, original, or potentially transformative concepts?
3. Is the plan for carrying out the proposed activities well-reasoned, well-organized, and based on a sound rationale? Does the plan incorporate a mechanism to assess success?
4. How well qualified is the individual, team, or organization to conduct the proposed activities?
5. Are there adequate resources available to the PI (either at the home organization or through collaborations) to carry out the proposed activities?

Broader Impacts



Accomplished through

- The research itself
- Activities that are directly related to specific research projects, AND/OR
- Activities that are supported by, but complementary to the project.

Considerations

1. What is the potential for the proposed activity to benefit society or advance desired societal outcomes?
2. To what extent do the proposed activities suggest and explore creative, original or potentially transformative concepts?
3. Is the plan for carrying out the proposed activities well-reasoned, well-organized and based on sound rationale? Does the plan incorporate a mechanism to assess success?
4. How well qualified is the individual, team or institution to conduct the proposed activities?
5. Are there adequate resources available to the principal investigator (either at the home institution or through collaborations) to carry out the proposed activities?

Broader Impacts



These examples should not be considered either comprehensive or prescriptive.

Proposers may include appropriate outcomes not covered by these examples.

The Foundation shall apply a broader impacts review criterion to identify and demonstrate project support of the following goals:

1. Increasing the economic competitiveness of the United States.
2. Advancing of the health and welfare of the American public.
3. Supporting the national defense of the United States.
4. Enhancing partnerships between academia and industry in the United States.
5. Developing an American STEM workforce that is globally competitive through improved pre-kindergarten through grade 12 STEM education and teacher development, and improved undergraduate STEM education and instruction.
6. Improving public scientific literacy and engagement with science and technology in the United States.
7. Expanding participation of women and individuals from underrepresented groups in STEM.

NOTE: Due to recent EOs, #7 BI is disallowed

(P.L. 114-329, "American Innovation and Competitiveness Act of 2017")



Trail Map

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**Competitive
Proposals**

3

**National Research
Enterprise**



BLUF – Bottom Line Up Front

- Tell the reader what the proposal is about and why it is important in the first paragraph.

Explicitly state the IM and BI of the proposed project

Diagrams and infographics can be powerful

A proposal is a persuasive essay

- You are selling the importance of your ideas/hypotheses
- You are trying to persuade the reader that your methods/approach will be successful to test your hypothesis, and that they are achievable
- You must convince the reviewer that you/your team can be successful

Budgeting & Budget Narrative

Allowable expenses

- PAPPG (NSF)
- 2 CFR 200 (Uniform Guidance for federal awards)
- University policies and procedures (not checked in NSF review)

ASK SPARC!

ASK Business Team!

Budget

- Considered in merit review only w.r.t. feasibility
 - If awarded, will the project team have the resources necessary to succeed?
- Ultimately negotiable with the Program Officer
- Strategic element

Budget Narrative

- Explain why the requested funds are needed and how expenses were estimated
- *Critical* document for PO, NSF Administration, and for University Administration
- Opportunity to explain rational



WHY?

Why do you think these proposal elements are required for all Senior/Key Personnel?

Feasibility



Facilities, Equipment, and Other Resources (FEOR)

Opportunity!

- Support your case that the research is feasible with the resources available
- Generic institutional templates don't add sig. value*; need to craft to fit your proposal
- Only include FEOR directly relevant to your project
- Explain partnerships or unfunded collaborations
- If a PI does not show effort on the budget, you need to explain why in the FEOR (e.g., the proposed work is within the scope/expectations of normal job duties of the PI)

* Exception is for standard facility descriptions or core facilities (e.g., Mass Spec, CMS Boats)

Caution!

- Reviewers may treat this like the online supplement of a paper, so make sure critical ideas are in the main narrative

Program Officers

A resource to help potential and active PIs

Provide webinars, guidance documents, and consultation

Ask to review & discuss a 1-page project summary (include IM & BI)

- Consider alignment with program
- Provide guidance on program goals
- Constraints on what they can say to maintain fair competition

Facilitate merit review process, make award recommendations

Busy people, especially now

Significant authority



1

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Foundation**

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**Competitive
Proposals**

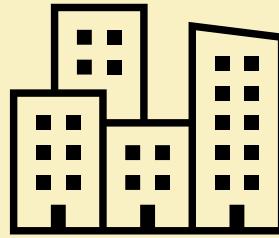
3

**National Research
Enterprise**



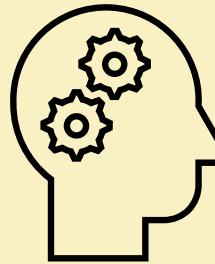
U.S. National Research Enterprise

Institutions and Organizations



- Facilities
- Equipment
- Resources

Investigators, Trainees, Teams



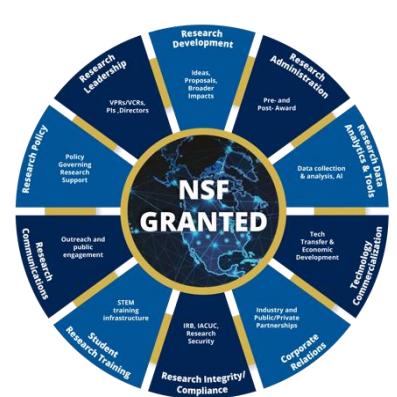
- Disciplinary knowledge, networks, expertise
- Discovery, technology & innovation pipeline

Research Support and Service Infrastructure



- Staff and administration
- Human capacity and capability
- Policies, practices, and processes
- Partnerships

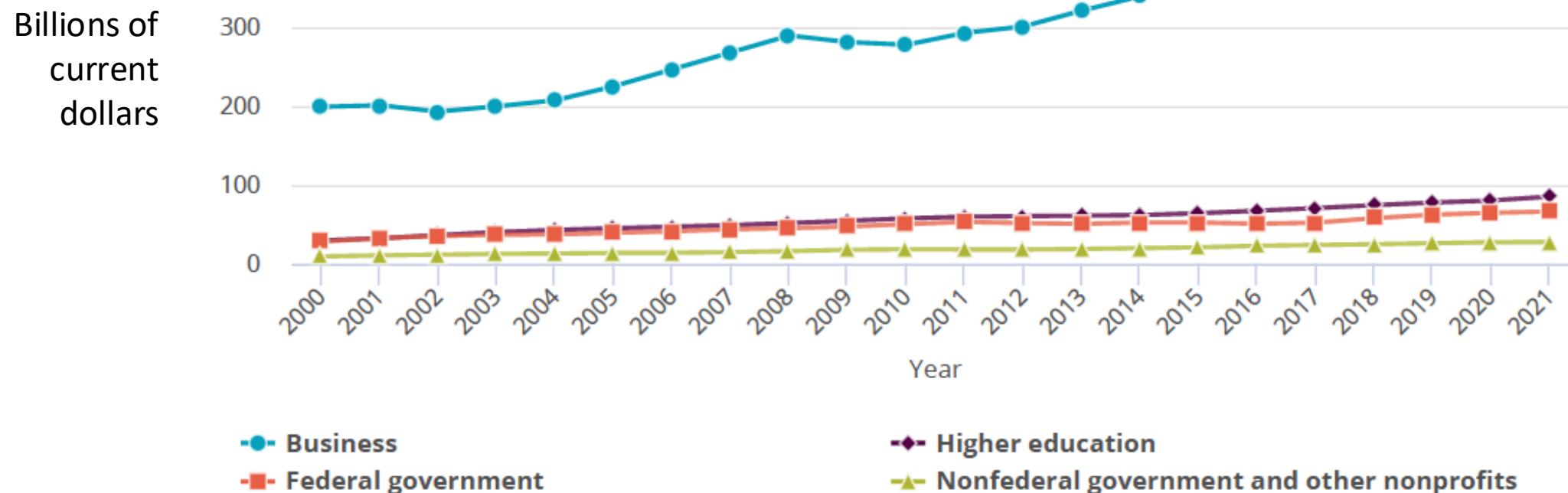
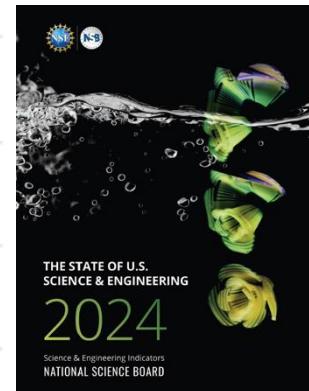
Government
Industry/Corporate
National Labs
Non-profits
Institutions of Higher-Ed



U.S. R&D Expenditures, by performance sector

Using expenditures
as a proxy measure
for activity

Who is doing research? How much?

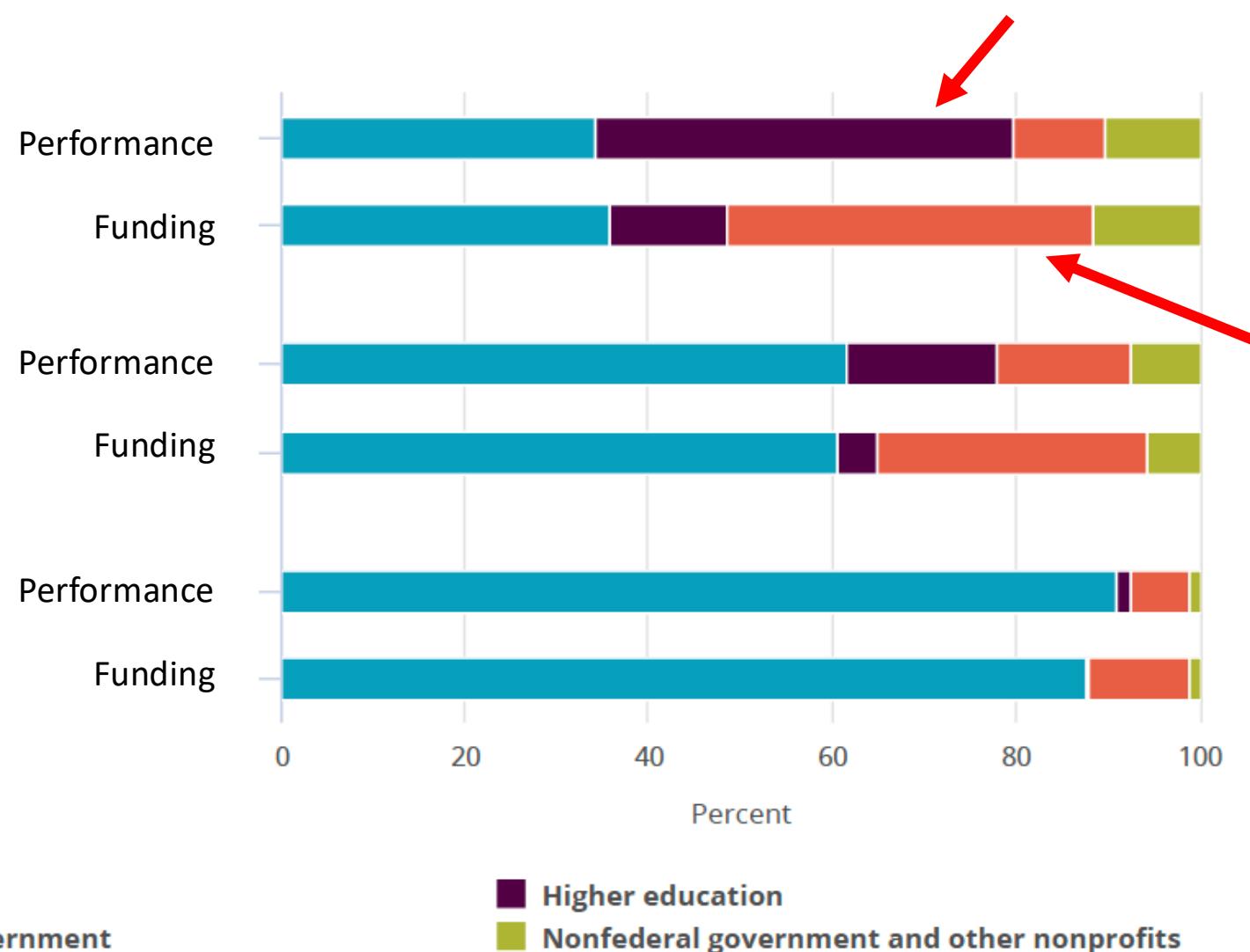


Note(s): Some data for 2021 are preliminary and may be revised later.

Source(s): NCSES, National Patterns of R&D Resources (2021–22 edition). *Indicators 2024: R&D*

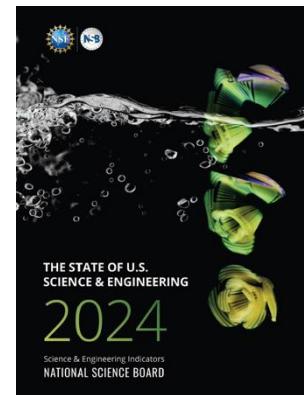
R&D Performance and Funding by Type and Sector: 2021

Basic Research



Applied Research

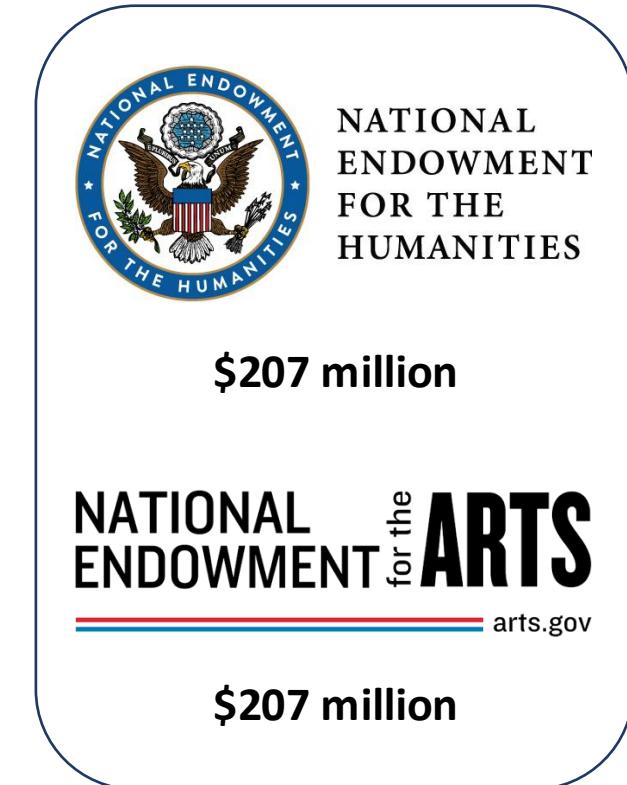
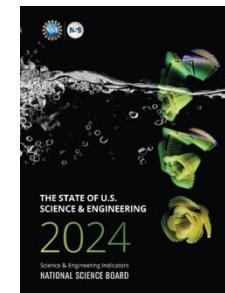
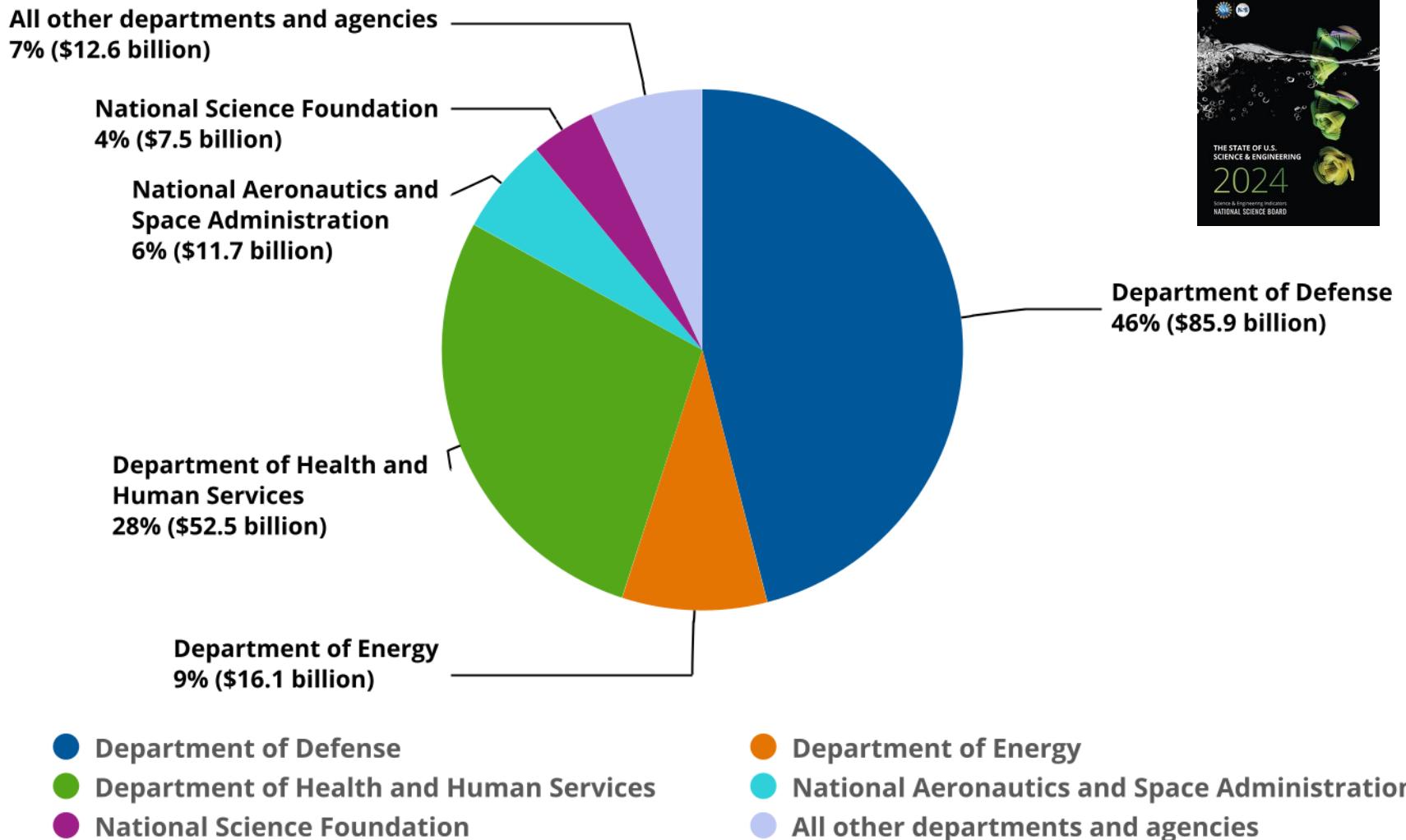
Development



Note(s): Some data for 2021 are preliminary and may be revised later.

Source(s): NCSES, National Patterns of R&D Resources (2021–22 edition). *Indicators 2024: R&D*

Federal obligations for R&D by agency, FY2023



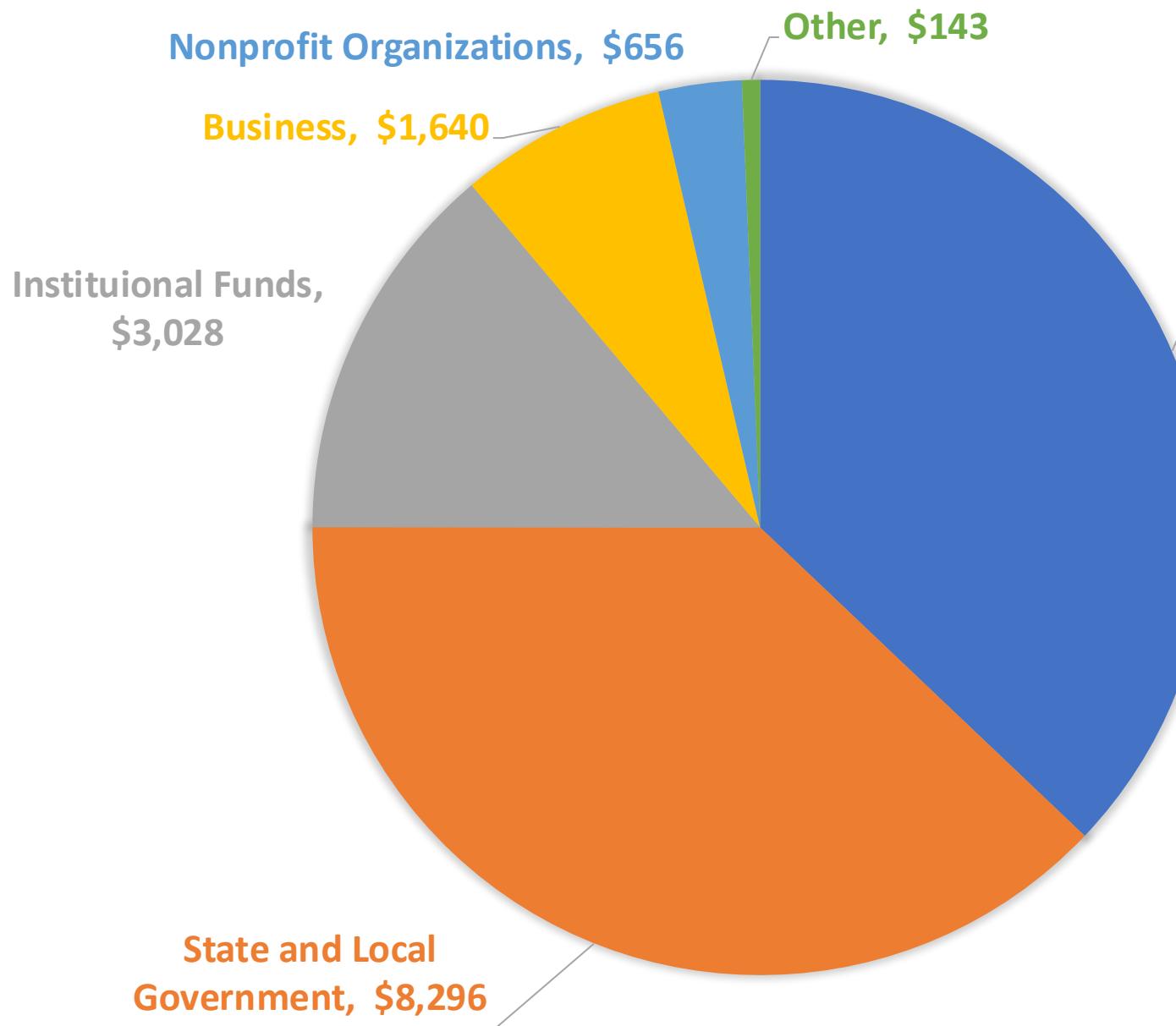
Note(s):

Because of rounding, detail may not add to total.

Source(s):

National Center for Science and Engineering Statistics, Survey of Federal Funds for Research and Development, FYs 2023–24.

FY23 Research Expenditures, by source (in \$1000s)

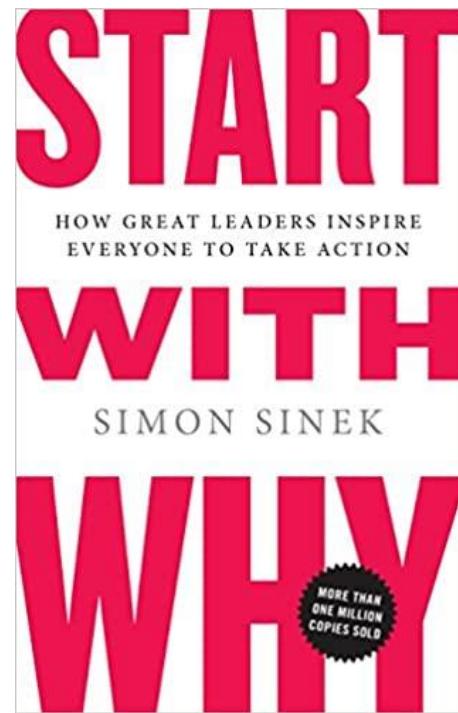


Federal Government,
\$8,116 37%

Total = \$21.9 million

What does this include/exclude?

Key metric for R2 classification



Why are US taxpayers investing in R&D?

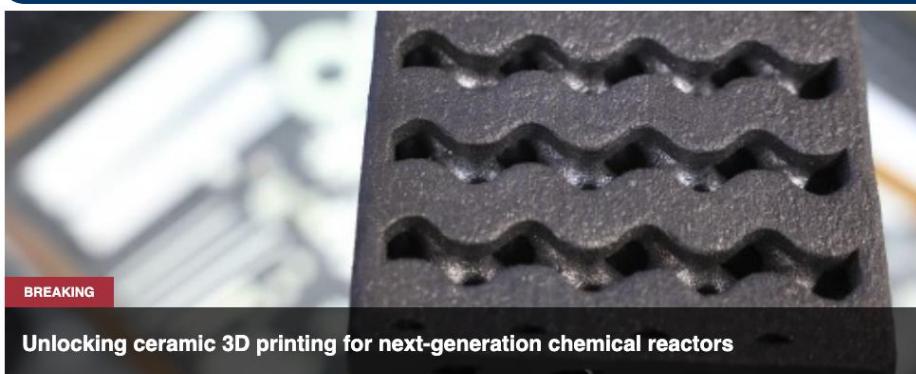
Why does the federal government partner with universities for R&D?

Why does the agency support R&D?

How do your research goals & objectives align with these “whys”?

Answer these questions when you communicate about your research

R&D Outcomes: Recent Headlines



BREAKING

Unlocking ceramic 3D printing for next-generation chemical reactors



New research explores improving coastal high tide flooding outlooks

Increasing lead times will help communities mobilize flood responses.



Treating opioid addiction in jails improves treatment engagement, reduces overdose deaths and reincarceration

September 10, 2025 — NIH-funded study demonstrates life-saving potential of providing medications for opioid use disorder in carceral settings.

16-Sep-2025 8:30 EDT

A New Way to Produce Ammonia More Efficiently

[Princeton Plasma Physics Laboratory](#)



A new approach for making the chemical ammonia using plasma — the fourth state of matter — could revolutionize how hydrogen is stored and transported and drive down the price of various manufacturing processes.



Repeated head impacts cause early neuron loss and inflammation in young athletes

September 17, 2025 — NIH-funded study reveals brain changes long before chronic traumatic encephalopathy (CTE) develops.



[New AI model could revolutionize U.S. manufacturing](#)

Artificial intelligence has transformed fields like medicine and finance, but it hasn't gained much traction in manufacturing. Factories present a different challenge for AI: They are structured, fast...

July 17, 2025

[New axolotl study gives researchers a leg up in work towards limb regeneration](#)

Researchers supported by the U.S. National Science Foundation have discovered that it is not how much of a key molecule that allows axolotls to regenerate limbs properly, it is how little. This new...

July 18, 2025

NEH in the News

WSU professor's app will help visually impaired read 'rich visual content'

February 25, 2025



[Latest News](#)

ARS researchers and their partners discovered a tomato line that is resistant to tomato brown rugose fruit virus. [More ...](#)

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USDA and DOI Announce Bold Federal Reforms to Improve Nation's Wildfire Response System

September 15, 2025

(Washington, D.C., September 15, 2025) — U.S. Secretary of Agriculture Brooke L. Rollins today issued a new memorandum to modernize and strengthen America's wildfire prevention and response system. This policy direction enacts common-sense reforms that modernize and streamline federal wildfire...



RESEARCH AND INNOVATION

R&D Outcomes: IT

“Tire Track Plot”

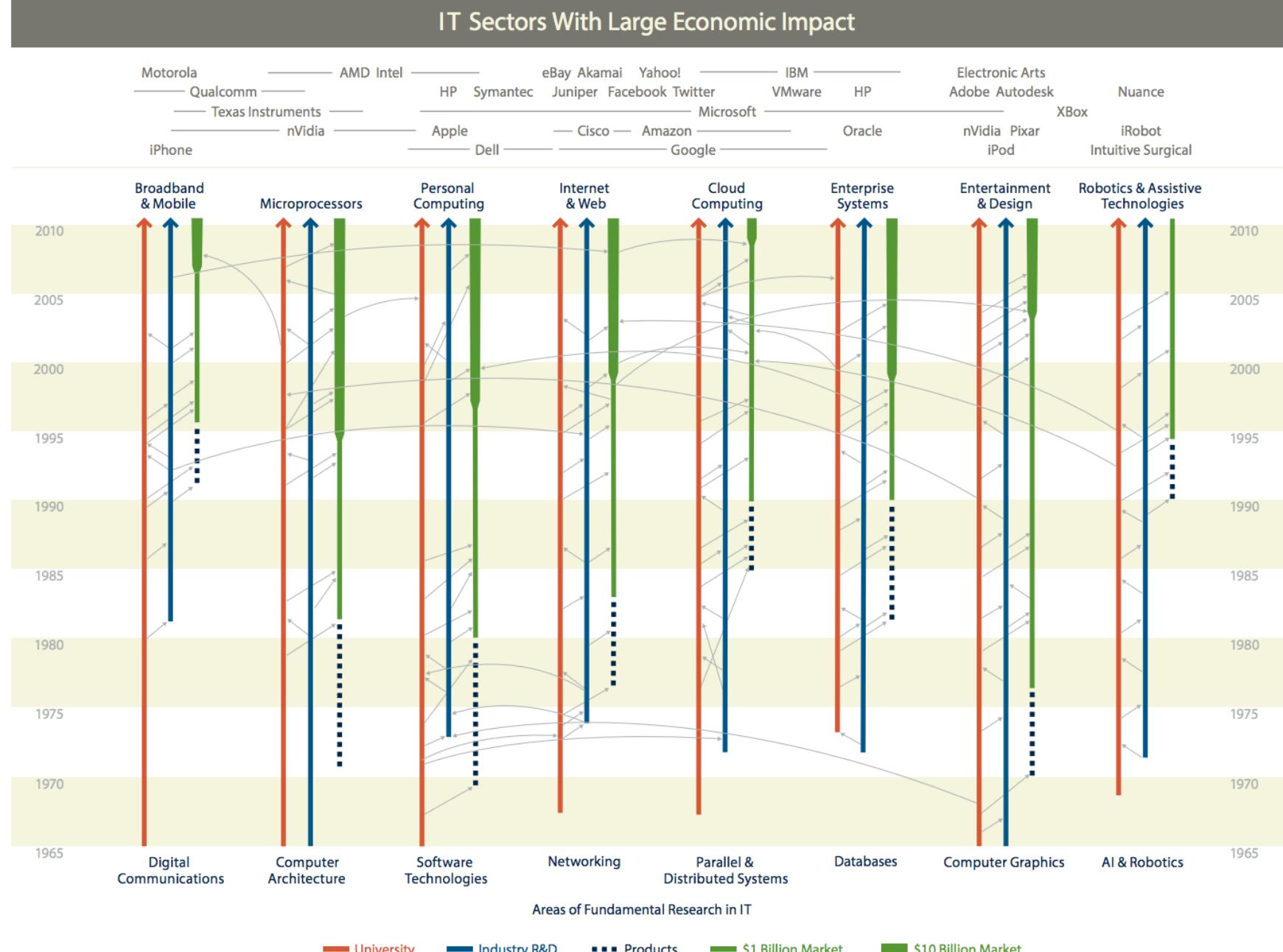


FIGURE I.1 Examples of the contributions of federally supported fundamental research to the creation of IT sectors, firms, and products with large economic impact. SOURCE: Reprinted from National Research Council, 2012, *Continuing Innovation in Information Technology*, The National Academies Press, Washington, D.C.

R&D Outcomes: Economic Prosperity



**The Returns to Government R&D:
Evidence from U.S. Appropriations
Shocks**

Andrew J. Fieldhouse and Karel Mertens

Working Paper 2305 May 2023 (Updated December 2023)
Research Department
<https://doi.org/10.24149/wp2305r>
Working papers from the Federal Reserve Bank of Dallas are preliminary drafts circulated for professional comment.
The views in the paper are those of the authors and do not necessarily reflect the views of the Federal Reserve Bank
of Dallas or the Federal Reserve System. Any errors or omissions are the responsibility of the authors.

A large, solid blue circle with the number "25%" written in a large, bold, yellow serif font in the center.

**of business sector economic growth (TFP)
since WWII**

is due government funded non-defense R&D

...workforce development too!



Contemporary Shifts

Contemporary Shifts: Presidential Executive Orders



The WHITE HOUSE

45 47

PRESIDENTIAL ACTIONS

Ending Radical And Wasteful Government DEI Programs And Preferencing

The White House | January 20, 2025



The WHITE HOUSE

45 47

PRESIDENTIAL ACTIONS

DEFENDING WOMEN FROM GENDER IDEOLOGY EXTREMISM AND RESTORING BIOLOGICAL TRUTH TO THE FEDERAL GOVERNMENT

The White House | January 20, 2025

These and others required federal agencies sponsoring research to change their practices

New Guidelines

Terminated awards that were not compliant

Asked PIs to renovate active awards

Eliminated programs

Revising program descriptions

Broader Impacts

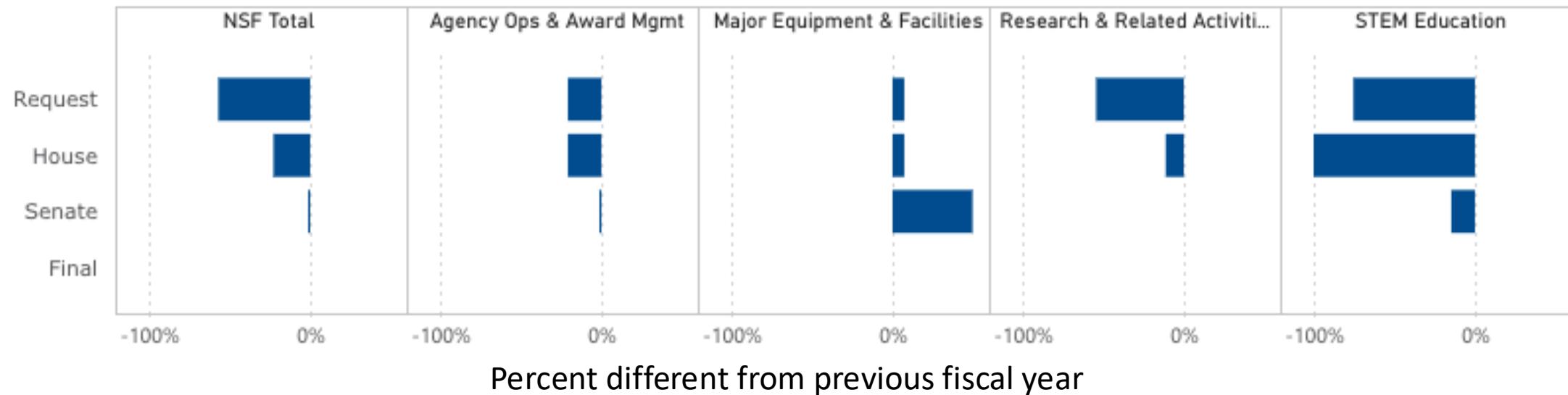


1,752 Awards
\$1.4 B

~7 awards terminated (of ~250)
Others may still be impacted
Slow NCX
Slow new fed. awards

Contemporary Shifts: FY26 Federal Budget – not done yet

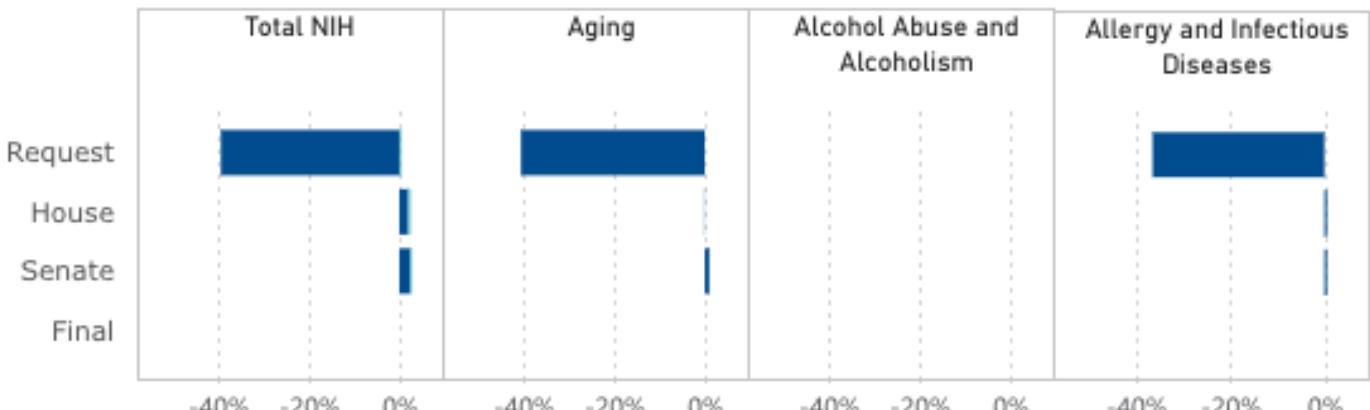
National Science Foundation



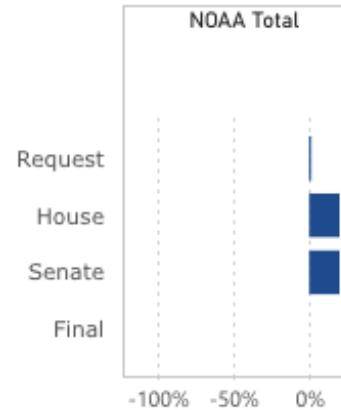
Aaas.org

NIH

● Percent Change from Prior Year ● Additional Funding



NOAA



RESEARCH AND
INNOVATION

Contemporary Shifts: Other Items

- Changing federal workforce
 - Reduction of force
 - “Fork” approach
- Changing rules for federally sponsored research
 - 2 CFR 200 update expected soon
 - Recover of facilities and administration costs
 - Award Terms and Conditions





**Assemble the
key pieces**

Take Home Lessons from a Program Officer: *Keep submitting proposals*

- **Writing a proposal** is never wasted time & effort. It is a creative act that advances a researcher's ideas and insights.
- **Merit Review:** constructive reviews further improve research.
- When the funding arrived, I could only **recommend awards** to proposals that were in hand and reviewed.
- A **drop in proposal submissions** could be used as evidence that continuing funding of the agency/sponsor is unnecessary.
- **Patience.** **Federal agencies must comply** with executive orders and new legislation, and it takes time to do this.

WHY

Do you conduct research?

Discovery

What is one of your research discoveries that still excites you or makes you proud?

Thank you!

Q&A



U.S. National
Science Foundation



Q: What is the #1 reason for a No Cost Extension request?

Connect with Research and Innovation Service Team (RIST)!

**Signup for R&I
News & Funding
Opportunities email**



Opt in!

**Join SPARC
Virtual Office Hours**



<https://uncw.edu/myuncw/research/toolbox/news-updates>

**Tuesday & Thursdays
1-2 pm**

**Join RIO
Virtual Office Hours**



Virtual Office Hours

IRB: T, 11-12:30 pm
TH, 2-3:30 pm

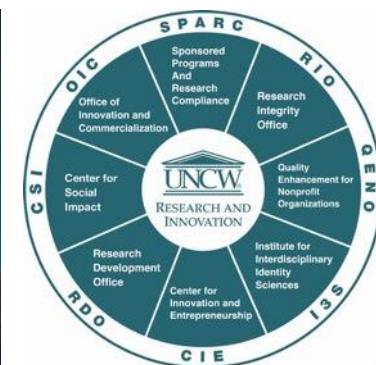
IACUC: F, 11 – noon

Export Controls: TH, 10-11:30 am

Contact Us!



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borretts@uncw.edu
910.962.7430



RESEARCH AND INNOVATION

Institution Fact Sheet: UNCW



University Of North Carolina At Wilmington
Wilmington, North Carolina
MSI : Non-MSI
ERI : Emerging Research Institution

Current EPSCoR State : NO As of Date: September 26, 2025 [i](#)

[Accessibility](#)

Select Institution Name

FY 2020-2024 - Fast Facts

| | | | | |
|-------------------------------|----------------------------|--|-------------------------------|-----------------------------------|
| 137 Proposals Evaluated | 35 New Awards Funded | 26% Funding Rate NSF 2024 avg. 27% | \$13 M Award Obligation | 48 PIs and Co-PIs on Awards |
|-------------------------------|----------------------------|--|-------------------------------|-----------------------------------|

FY 2020-2024 - Awards by Managing Directorate and Trends

| | | |
|-----------|----------|----------|
| GEO 16 | MPS 4 | SBE 3 |
| TIP 3 | CSE 2 | |
| BIO 4 | EDU 2 | ENG 1 |

Legend:
BIO (Green), CSE (Dark Blue), EDU (Light Blue), ENG (Dark Purple), GEO (Dark Blue), MPS (Gold), SBE (Cyan), TIP (Light Orange)

Legend:
Declined Proposals (Light Blue), Awards (Dark Blue)

Legend:
Funding Rate (Gold)

Note: When there are fewer than 10 proposals in aggregate, the funding rate and count of declined proposals are not displayed.

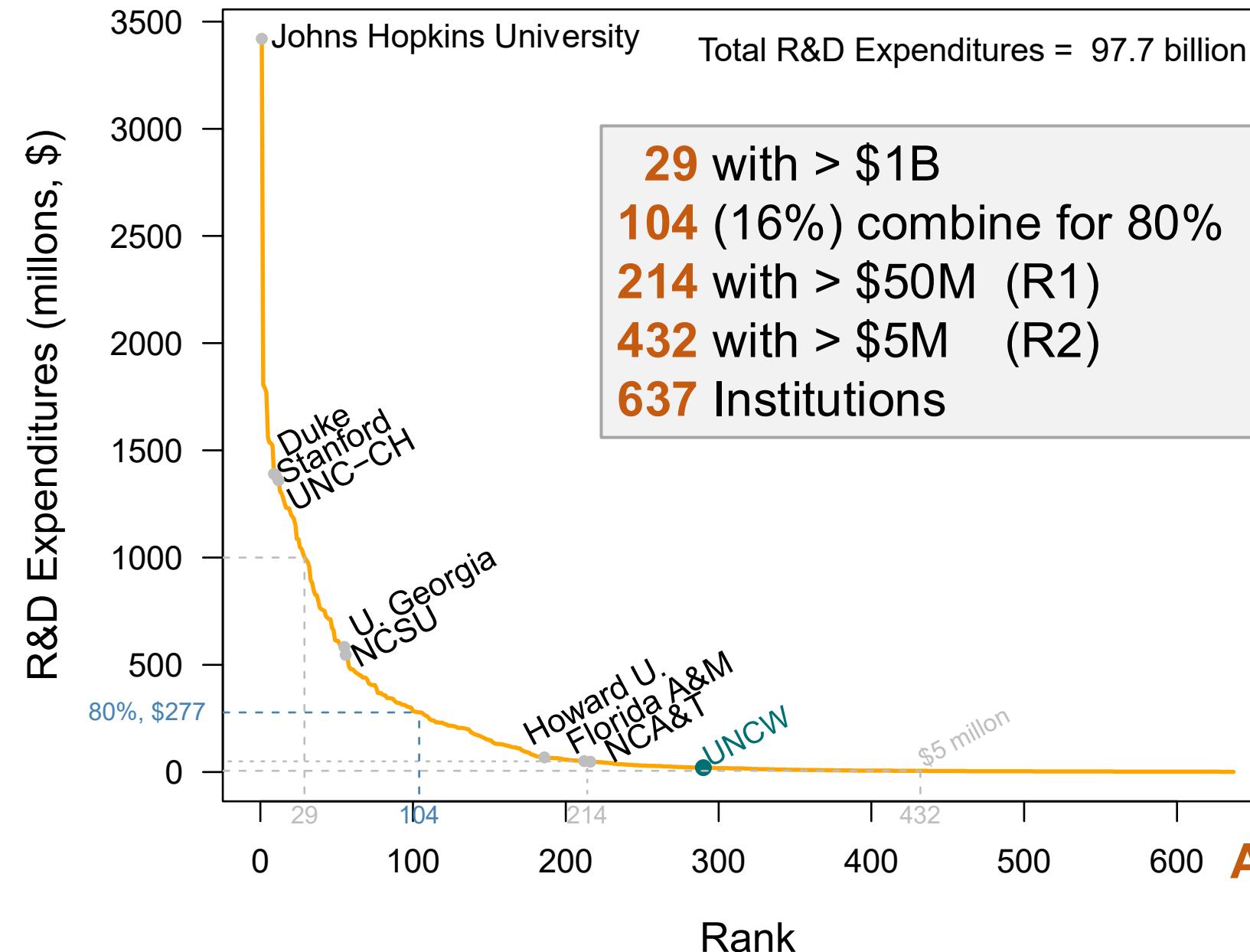
| Largest Active Awards | | | | |
|-----------------------|---|------------|-------------|-----------------------------|
| Award ID | Award Title | Award Date | Directorate | Total Intended Award Amount |
| 2306135 | NSF Engines Development Award: Advancing climate technology in Eastern North Carolina (NC) | 05/09/2023 | TIP | \$995,337 |
| 2218863 | The role of sponges in altering seawater DOM on Caribbean reefs | 08/08/2022 | GEO | \$946,705 |
| 2018803 | MRI Consortium: Development of CCPflex - A multi-function, modular platform for next-generation Conductivity Concentratio | 07/17/2020 | GEO | \$924,974 |
| 2215839 | MRI: Acquisition of a novel multi sensor-equipped unmanned aerial system (UAS) observatory for coastal mapping | 08/17/2022 | SBE | \$850,863 |
| 2225144 | Collaborative Research: Have Transantarctic Dispersal Corridors Impacted Antarctic Marine Biodiversity? | 06/25/2022 | GEO | \$667,605 |

| Most Recent Active Awards | | | | |
|---------------------------|---|------------|-------------|-----------------------------|
| Award ID | Award Title | Award Date | Directorate | Total Intended Award Amount |
| 2409465 | EMBRACE-OCE-Growth: The dynamics and drivers of fish-mediate ecosystem functions in Large Marine Ecosystems | 08/29/2024 | GEO | \$393,925 |
| 2412800 | Probes of Fundamental QCD Symmetries and BSM Physics Via the Neutral pion, eta and eta' Decays | 08/21/2024 | MPS | \$383,366 |
| 2426530 | Collaborative Research: Rising seas, failing infrastructure: Characterizing microbial risks from exposure to tidal floods | 08/13/2024 | ENG | \$79,998 |
| 2439855 | Graduate Research Fellowship Program (GRFP) | 08/02/2024 | EDU | \$106,000 |
| 2421363 | Collaborative Research: Characterizing the physiological and environmental cycling of abundant osmolytes | 07/18/2024 | GEO | \$519,767 |



NSF HERD 2022 Research Expenditures

State of the R&D System



637 of ~ 4,000
Colleges and Universities

Variability in institution
research activity, type,
expertise population served,
geographic location

Shannon Equitability Index

$$(1 - E_h) = 0.20$$

→ Not Diverse
→ Centralized

**Are we getting all we can from
the IHE R&D ecosystem?**

Suggested Responses

, ?

Acknowledge & Grace

Seek emergent opportunities

Federal priorities seem to be:

- Emerging technology: **Artificial Intelligence, Quantum Computing**
- **Biotechnology** and biosecurity
- **Advanced manufacturing**
- **Nuclear energy**

Discere Aude

Continue **research, scholarship**, and **creative work** with the resources we have at UNCW.

Your research matters!

Consider **other partnerships**

- State & local government
- Foundations
- Corporate & Industry
- Other universities



RESEARCH AND INNOVATION

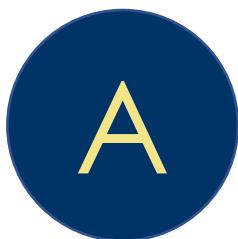
Research and Innovation Service Team (RIST)



- **Here to support you!** Please let us know when you have a question, concern, or suggestion.
- Actively **monitoring the changing research support and regulatory landscape**, and we will actively share with you what we know (and don't).
- Happy to meet individually or visit **department or committee meetings**.



To what degree should the US Federal Government ...



Invest in R&D?

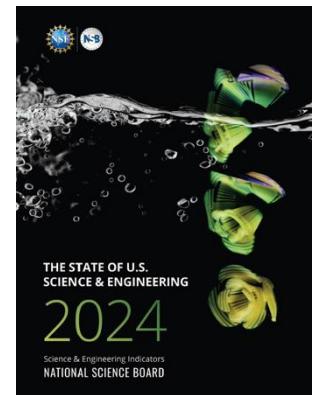
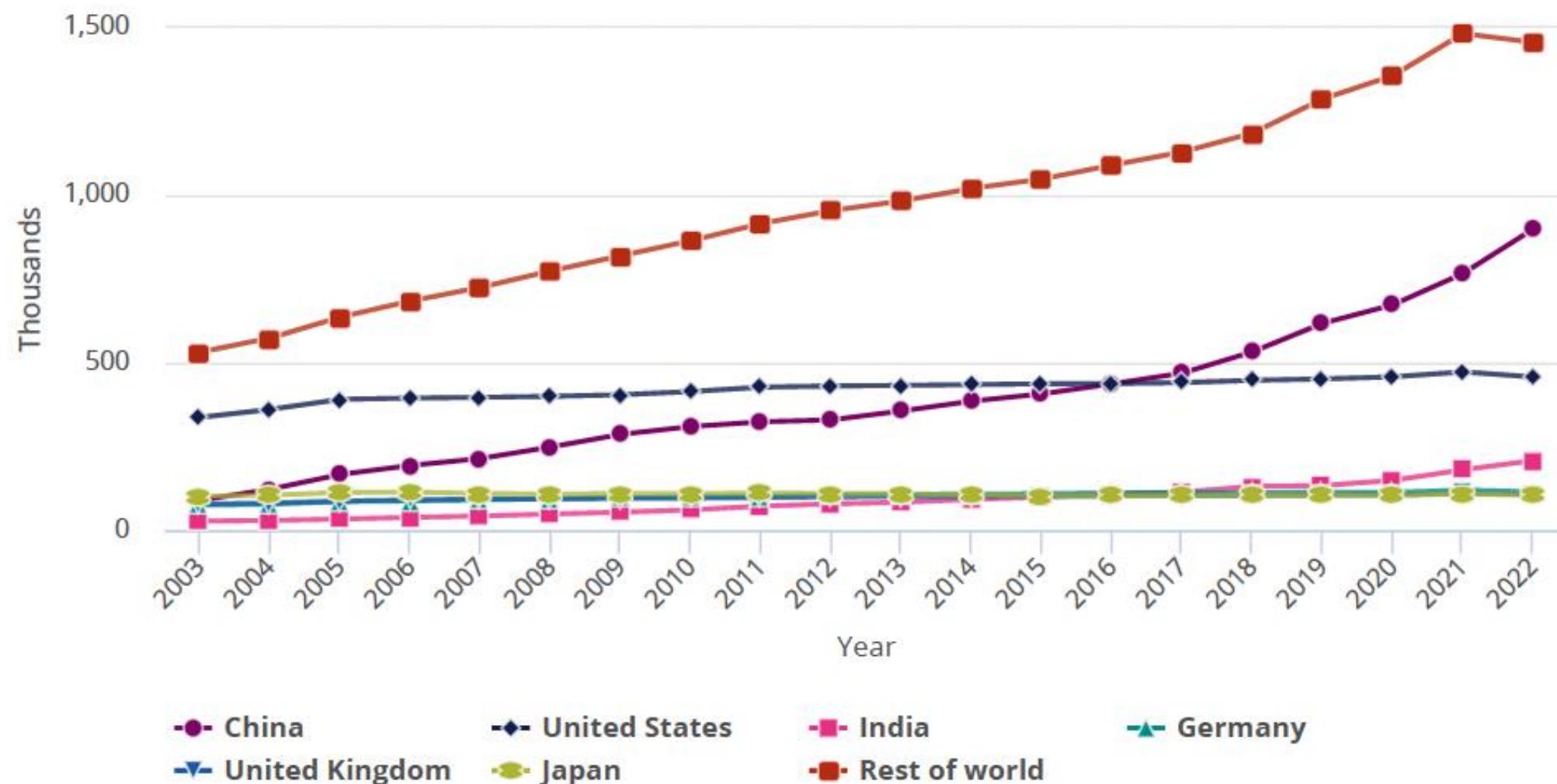


Partner with IHE for R&D?



What R&D to prioritize?

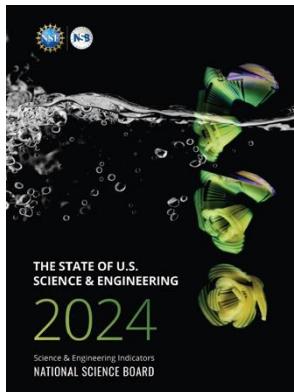
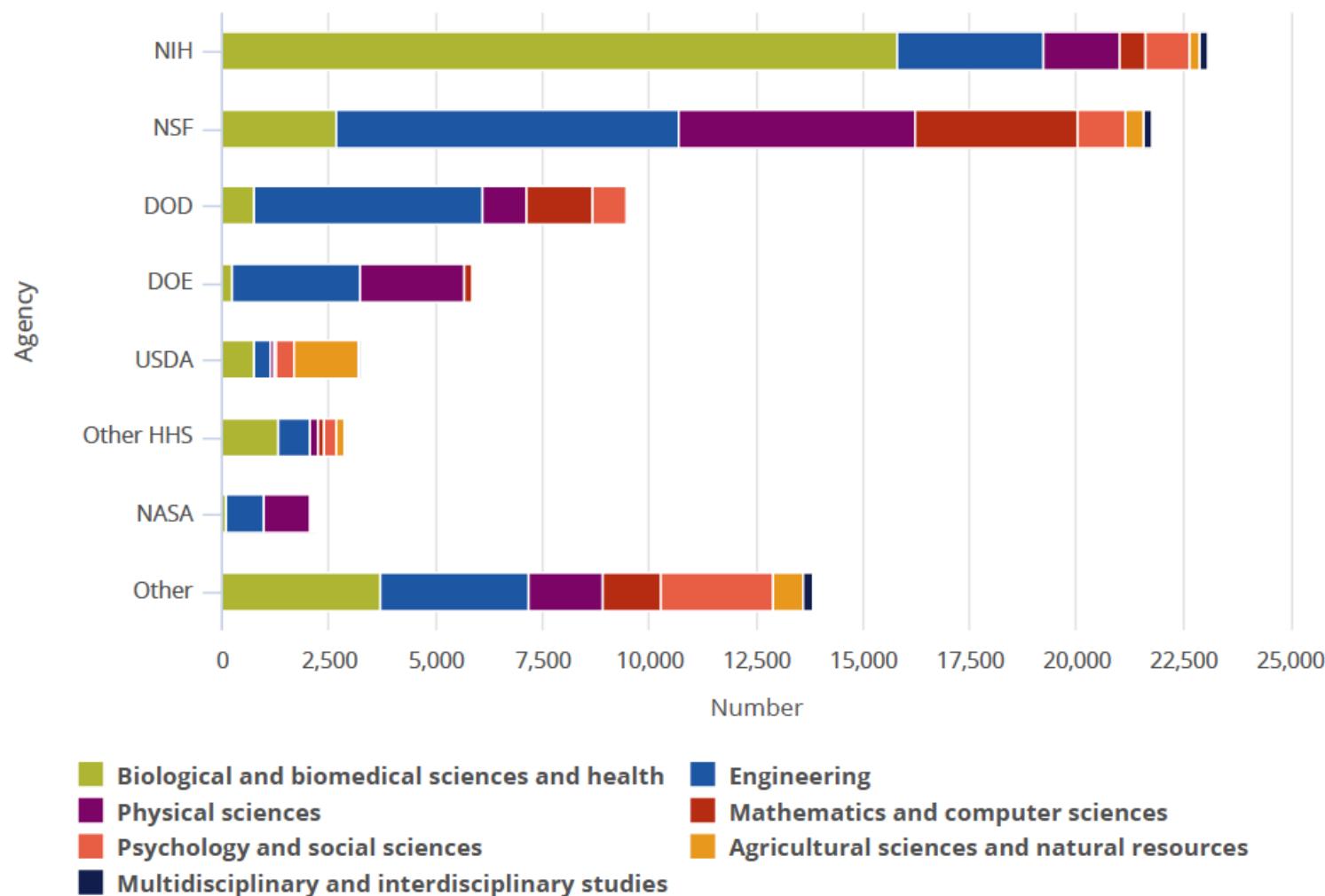
International Context: S&E Articles, 2003-22



Note(s): Articles are fractionally counted and classified by publication year and assigned to a region, country, or economy by author's institutional address.

Source(s): NCSES, special tabulations (2023) by Science-Metrix of Elsevier's Scopus abstract and citation database. *Indicators 2024: Publications Output*

Support for Graduate Students



Note(s): DOD is Department of Defense. DOE is Department of Energy. HHS is Department of Health and Human Services, excluding NIH. NASA is National Aeronautics and Space Administration. NIH is National Institutes of Health. NSF is National Science Foundation. USDA is Department of Agriculture. S&E includes health fields. Physical sciences includes geosciences, atmospheric sciences, and ocean sciences. Agricultural sciences includes veterinary sciences; natural resources includes conservation. Mathematics includes statistics; computer sciences includes information sciences.

Source(s): NCSES, GSS, 2021. *Indicators 2024: Academic R&D*

Definition of R&D



Frascati Manual 2015

GUIDELINES FOR COLLECTING AND REPORTING
DATA ON RESEARCH AND EXPERIMENTAL
DEVELOPMENT



Research and experimental development (R&D) comprise creative and systematic work undertaken in order to increase the stock of knowledge – including knowledge of humankind, culture and society – and to devise new applications of available knowledge.

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